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TAGS: [PGOV](#) [PHUM](#) [PREL](#) [KWMN](#) [CE](#)  
SUBJECT: SRI LANKA: PROPOSAL FOR INCLE FUNDS  
  
REF: 2005 STATE 221416

11. Summary: Per Reftel request, this message contains Post's endorsement for the International Organization of Migration (IOM)'s proposal to combat trafficking in persons. IOM representatives informed us they have forwarded the proposal directly to G/TIP. IOM has a proven track record within Sri Lanka and has worked closely with the Attorney General's office to strengthen anti-trafficking legislation as well as with local NGOs to assist victims of trafficking. IOM's proposed project, budgeted for 299,985 USD, addresses improved prosecution, legislation, and protection for victims. Post fully endorses IOM's proposal. End summary.

12. Project Description:

IOM will focus on the following areas to support the Sri Lankan authorities to combat trafficking:  
-Prosecution and Criminalization Assistance (64,200 USD)  
-Legislation and Advocacy (29,866 USD)  
-Protection and Reintegration (in partnership with the NGO Women in Need (WiN)) (145,249 USD)

Prosecution and Criminalization Assistance  
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KAP (Knowledge, Attitudes and Practices) survey:  
-IOM will do a KAP survey on TiP of law enforcement, border control and lawmakers.

Skills-building and materials:

-On the basis of the survey results, IOM will develop multi-media publications based on existing IOM training materials (IOM Counter-Trafficking Training Module on capacity-building; law-enforcement manuals originally developed for IOM Ukraine, manuals for Sri Lankan border control, etc.  
-IOM will hold practical skills-building workshops to assist police officers, border control officials, SLBFE staff, prosecutors and judges to accurately recognize and process VoTs and refer them to appropriate services.  
-Materials will present past Sri Lankan cases and review investigative and prosecuting options and techniques through hypothetical case scenarios.  
-Workshops will familiarize participants with changes to TiP-related laws resulting from the new Act, including the concept of abuse of a position

of vulnerability.

- Senior Government of Sri Lanka GSL, NGO, IOM, and foreign consular personnel, will assist as facilitators or speakers.

- GSL participants will give their time, input and feedback.

Case management database software development:

- IOM will support the development for key personnel (in the AG's Department and the Police) of case management database software

- IOM will provide a data entry operator (within the AG's Department, which will provide office space) to input existing and new TiP-related cases, and to train key personnel to use the software to access and manage cases.

- IOM and relevant GOSL agencies will ensure that adequate data security is built into the software and the system and that users respect this.

Technical equipment and training:

- To support the use of the tools, IOM will provide, in the framework of law enforcement trainings, internet-linked IT equipment, and train key staff in their use to allow them to research and access case data.

- The GOSL will identify personnel to access the tools and undergo training and will give their time for training.

Technical assistance to Central Authority:

- IOM will provide technical assistance to support the Central Authority in executing its judicial cooperation functions under the terms of the Mutual Assistance in Criminal Matters Act of 2002.

- The Authority will assist the Central Investigative Division (CID) to collect evidence and share information with appropriate foreign investigative authorities, inform IOM of TiP-related enforcement measures, and seek advice and support in case of repatriation measures for VoTs.

Institutions established/Coordination:

- IOM will advocate for the GOSL to assign an anti-trafficking focal point - a key staff person in the police department - and an anti-trafficking working group in parallel with the anti-smuggling focal point and working group.

- The focal point will receive training as part of this project.

Networking and study visits:

- IOM has previously organized networking and study visits for key GOSL migration management officials to the USA, Europe (including Interpol) and in the region. Consequently, GOSL law enforcement personnel have relationships with their counterparts in the FBI, ICE, and European immigration authorities.

- This project will develop this cooperation through study tours of personnel working to counter TiP. The visits will allow decision-making law enforcement and SLBFE personnel to observe how law enforcement systems function in relation to TiP and to encourage networking with U.S. counterparts.

- The visit will include a workshop to adapt lessons learned to the Sri Lankan system. GOSL participants will develop work plans and commit to working towards implementation of planned activities.

- IOM will facilitate, and law enforcement personnel, Women in Need (WiN) staff, and legislators will participate in meetings and visits to improve mutual understanding, share practical ideas, identify resources, and network.

Legislation and Advocacy

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Skills-building and materials:

- To follow up on the (EC-funded) IOM TiP awareness seminar due in March 2006 for parliamentarians, IOM will organize a half-day seminar to evaluate how to amend Sri Lankan law to comply with other UN Protocol requirements.
- Ministry of Justice (MoJ) staff will nominate participants.

Institutions established/Coordination/Advocacy:

- IOM will provide technical assistance to the MoJ in establishing a Criminal Justice Advisory Board (CJAB).
- The Board will provide a forum for dialogue between the criminal justice system and civil society.
- IOM will provide reference materials on international criminal law to the CJAB, who will make it available to appropriate GOSL and other personnel.
- IOM, as a CJAB member, will coordinate inter-agency technical input on issues to assist the Board to research developments in international criminal law and potential influences on the national legal system (e.g., victim and witness support provisions, freezing of trafficking assets, and advocacy for victim compensation, etc.) and to draft legislation in line with the UN Protocol.
- Civil society interlocutors will likely include the Human Rights Commission desk in the Parliament complex, the Centre for Policy Alternatives, Lawyers for Human Rights and Development, WiN legal staff and the Weeramantry Centre for Peace, Education and Research (Legislation/Advocacy), as well as the Sri Lankan Law Commission and legal academicians at the University of Colombo, and the Sri Lankan Open University.

Press conference:

- IOM will organize a press conference to educate the media, highlight project activities and provide visibility.

Protection and Reintegration  
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Women in Need (WiN) staff training:

- IOM will ensure that all WiN staff are trained in sensitivity, safety, and confidentiality requirements and that all project staff receive training in trafficking issues and national and international efforts to combat trafficking.
- Under the supervision of the IOM psychosocial officer, and in close collaboration with WiN, the project will develop/adapt educational materials including IOM's "Direct Assistance to Victims of Trafficking Manual."
- Existing materials, particularly multi-media (DVDs, CD-ROMs), will be used as appropriate and shared with NGO partners for their own training purposes.
- NGO counseling staff will be trained to identify and counsel victims of trafficking and receive advanced training in treatment and referral of associated psychological disorders.
- They will also advance skills in counseling on sexually transmitted diseases and HIV, as well as collection of medical evidence, and vocational counseling and in linking victims to other capable resources.

Training of WiN lawyers:

- IOM will provide specific training on trafficking victims' legal needs for WiN legal staff and personnel of other NGOs and GOSL bodies who

provide legal aid services.

- IOM-facilitated meetings between WiN lawyers and GSL personnel will establish the base for a government-run support structure, to include legal assistance for trafficking victims willing to testify against their perpetrators, offer victim protection, compensation, and other related legal assistance.

#### Study visits:

- IOM will organize a study tour for WiN project staff to another IOM project to observe activities, learn from more experienced IOM and NGO partner staff, and network with peers abroad.
- The visit will include a workshop focusing on how to implement lessons learned into the Sri Lankan project.

#### WiN capacity-building:

- IOM will provide additional office tools such as computers and an additional phone line to enhance effectiveness and will support running costs of shelters and crisis centers with a full range of services in Colombo, Kandy, Matara, Jaffna, Puttalam, Anuradhapura and Badulla to provide protection services for trafficking victims.
- IOM will also support the capacity-building and sustainability of the WiN shelters and crisis centers by training key finance and administrative staff to write winning proposals and to manage grants.

### 13. Performance Indicators:

#### Prosecution and Criminalization:

- 60 percent of workshop participants have increase in knowledge (KAP surveys and evaluations)
- 60 percent increase in number of cases identified as trafficking crimes (Police data and case database)
- Study tour participants devise and implement ten percent of their action plan within the project duration
- Custom case database management software for TiP-related cases updated at least monthly
- 75 percent of trained law enforcement personnel have managed and researched TiP-related cases via case management database software at least twice since training
- 50 percent increase in number of VoTs referred to appropriate protection service providers (NGO/IOM records)
- Type of action taken by Anti-Trafficking work group/focal point; and level of attendance (meeting minutes)
- 50 percent increase in number of victims referred to protection service providers (NGO/IOM records)

#### Legislation and Advocacy:

- Amount of trafficking-related legislation introduced in Parliament
- 60 percent of Attorney General's Department and police workshop participants have increased knowledge of new Sri Lankan laws related to trafficking (KAP surveys and evaluations)
- 35 percent increase in prosecutors and judges accessing textual and electronic information on TiP-related crimes in Sri Lanka and abroad (pre- and post-survey)
- Number and quality of recommendations by CJAB on TiP-related legislation to Parliament
- Number of TiP-related articles appearing within 10 weeks after press conference

#### Protection and Reintegration:

- Number of international VoTs NGO reports to IOM within 2 days (NGO and IOM records)
- 100 percent of trained crisis center/shelter

staff comply with confidentiality requirements  
(survey)  
-70 percent of reintegrated VoTs employed or in  
school at project end (follow-up by NGO staff)  
-Amount of funding/Number of partner NGO projects  
funded.

COMMENT AND POC

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¶4. Comment: IOM's work to date, along with that  
of proposed partner WiN, proved successful in  
limiting trafficking and assisting victims  
following the December 2004 tsunami. IOM's  
proposal is a three-pronged approach that will  
assist the GSL's capacity as well as provide much-  
needed assistance to trafficking victims.  
Considering the scope of the work to be done,  
granting 299,985 USD to IOM will provide excellent  
value for investment. End comment.

¶5. Post point of contact is Anamika Chakravorty.  
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